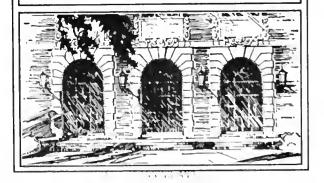


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HOUSING: AN ELEMENT OF STATE PLANNING

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HOUSING: AN ELEMENT OF STATE PLANNING

Judith A. Carley Senior Planner, Indiana Division of Planning

INTRODUCTION

This annotated bibliography was compiled for the Indiana State Division of Planning, Department of Commerce. It represents the first step in approaching a statewide housing study. All states were asked for their publications relating to housing completed either in-house or on a contractural basis for the state. This does not represent all the housing studies that have been done by states, it only represents those that responded to the request and those of which the author had knowledge.

Housing is a very complex subject. It involves private development, public housing programs, governmental controls, the housing industry, trade unions, financial institutions, etc. Add to these many overlapping and often opposite forces the problems of approaching a housing study on a statewide basis and the methodologies of such a study would vary by as many persons as attempted them. One way in which to begin to formulate an approach to a state housing study is to examine how agencies in other states began and where their beginning led them. This bibliography represents the author's agreement with such a method.



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Alaska: Alaska Statutes on the Alaska State Housing Authority. Anchorage, Alaska: Alaska State Housing Authority, June, 1966.

This document is comprised of the actual state statutes for:

- 1. Alaska State Housing Authority Act;
- 2. Slum Clearance and Redevelopment Act;
- 3. Planning Assistance Act;
- 4. Compiled annotation of Alaska laws.
- Alaska. <u>Initial Housing Element</u>. Anchorage, Alaska: Alaska State Housing Authority, November 14, 1969.

This report provides a background in Alaskan housing and explains its unique problem areas. An outline containing the items required by HUD to qualify for Comprehensive Planning Assistance is presented.

Alaska. Report to the Alaska State Housing Authority. Juneau: September 8, 1970.

The purpose of this report is to provide the Alaska State Housing Authority with a summary of the different approaches to state housing programs in the country at the present time. States considered active in housing have an established housing agency, a set of specific goals and policies related to housing and state legislation which provides for more than enabling localities to act. This includes fifteen states.

Arizona. Arizona's Housing Needs, a Preliminary Examination. Phoenix:
Arizona Planning Division, Department of Economic Planning and
Development, June, 1970, pp. 21.

The objective of this study is to identify and document housing data problems and to furnish preliminary estimates of housing needs. Data items covered include the identification of problems and obstacles, listing housing data sources, estimate of family housing, future need for housing units and the need for financial assistance.

Arkansas. <u>Initial Housing Element</u>. Little Rock: Arkansas Planning Commission, November 14, 1969, pp. 18.

At present Arkansas has no state housing program. This document is preliminary in nature - a prelude to the beginning steps of planning. Arkansas identifies their housing problems in the form of hypotheses. The housing inventory, market, obstacles, short and long-range objectives are generalized.

California. California Statutes. Sacramento, California: Department of Housing and Community Development, 1966, pp. 119.

This pamphlet was prepared to assist both those involved with enforcement of housing statutes as well as the affected public. Statutes included are: State housing law, earthquake protection law, local building regulations, mobile homes and mobile home parks, employee housing and labor code authority regarding housing.



- California. Estimating California Land Values from Independent Statistical Indicators. Sacramento: California State Board of Equalization, 1968. pp. 18.
- California. Handicapped Persons Pilot Project; Residential Care Needs. Berkeley: Department of Public Health, 1969. pp. 57.
- California. Housing Element Model. Sacramento: Department of Housing and Community Development, May, 1970. pp. 63.

This planning aid describes the obstacles, frustrations, successes and hopes of housing element planners assembled through extensive field contact, case studies and conferences. It presents some of the problems of a housing element as well as successful solutions in guideline form. Implementation and government commitment to meet housing needs, is also stressed.

Connecticut. 701b Administrative Issue Paper. Hartford: Connecticut Department of Community Affairs, April 1970. pp. 70. Working paper, not for general distribution or publication. p. 1 of 2.

It is the purpose of the administrative issues paper to examine administrative issues related to housing as well as to strengthen the role of the State of Connecticut in alleviating housing problems.

Administrative issues are those issues that involve the laws and programs of the related administrative organization and the administrative policies and practices that affect housing. They stem from all levels of government, and affect all aspects of housing - the supply and demand, location, quality, tenure, degree of access, and the availability and quality of associated services.

Connecticut. Community Development Act and Related Legislation. Hartford: Department of Community Affairs, n.d. pp. 30.

> This act enables municipalities to plan, develop and conduct physical. economic and human resource programs for effective community development.

- Hartford: Connecticut. Developing a Comprehensive State Housing Plan. Department of Community Affairs, n.d.
- Connecticut. Housing Development Corporations Handbook. Hartford: Department of Community Affairs, January 1970, pp. 44.

This document is a step - by - step manual for establishing non-profit housing development corporations and applying for state financial assistance according to Connecticut's enabling legislation.

Connecticut. Housing Laws of the State of Connecticut. Hartford: Department of Community Affairs, n.d.

Connecticut. Moderate and Elderly Rental Housing Handbook. Hartford: Department of Community Affairs, n.d. pp. 12.

The purpose of this Connecticut program handbook is to provide financial and technical assistance for the development of housing for rental to eligible moderate income families and for rental to elderly persons.

Connecticut. PILOT Handbook. Hartford: Department of Community Affairs, April 15, 1970. pp. 24

Essentially, the PILOT (Payment-In-Lieu-Of-Taxes) handbook explains the application of this state program. It is available to state moderate income housing projects only. These are projects which were funded by loans from the State Of Connecticut, repayable within 50 years from proceeds of the operation of the project by the Housing Authority.

Connecticut. State Relocation Assistance Program Procedures. Hartford:
Department of Community Affairs, September, 1970. pp. 54.

The Connecticut General Assembly in 1970 recognized the need to assist municipalities in meeting a responsibility to citizens who are forced to relocate from their homes or businesses because of governmental action. Although relocation payments may be made to a municipality through some programs such as Urban Renewal, until now, many other projects had no source of reimbursement. The Department of Community Affairs, therefore has the responsibility of reimbursing municipalities for relocation costs for which they otherwise cannot be repaid.

Connecticut. Surveys and Research Handbook. Hartford: Department of Community Affairs, January 1970. pp. 13.

The purpose of this handbook is to explain the financial and technical assistance available to a Housing Authority or to two or more Housing Authorities acting jointly in the conducting of housing survey and research activities.

Connecticut. Tax Abatement Handbook. Hartford: Department of Community Affairs, January 1970. pp. 16.

The Tax Abatement program applies to only privately owned housing for low or moderate income families on which construction or rehabilitation shall have commenced after July 1, 1967. (Privately owned means housing constructed under the auspices of a non-profit housing corporation or a limited dividend corporation.

Delaware. Annexation; Procedural Guide. Dover, Delaware: State Planning Office, 1969. pp. 28.

Delaware. <u>Developing Controls for Community Improvement</u>. Dover: State Planning Office, 1969. pp. 23.



Delaware. New Towns, Proceedings of a Symposium. Newark: State Planning Council and State Planning Office, July 1, 1969. pp. 48.

On July 1, 1969, a symposium on new towns was held at the University of Delaware Student Center in Newark, Delaware. It was attended by state, county, and local officials directly involved with the development of the state. The symposium had a twofold objective: 1. to review the experience of new town development elsewhere; and 2. to explore the potential of new towns as one method of dealing with Delaware's urban problems.

- Delaware. Procedural Guide for Improved Housing. Dover: Community Assistance Division, 1969. pp. 24.
- Georgia. Georgia Housing Goal Report. Atlanta: Bureau of State Planning and Community Affairs, December, 1970. pp. 22.

This Georgia Housing Goal Report is the culmination of intensive research into Georgia's housing problems by the Bureau of State Planning and Community Affairs, the Governor's Committee on Housing and the Joint House and Senate Committee to Investigate Housing Needs. In this first report, they have defined the factors which comprise the housing problem in Georgia. Additionally, the report identifies the overall housing needs and proposes plans for achieving the state housing goal.

- Initial State Housing Element. Atlanta: Bureau of State Georgia. Planning and Community Affairs, n.d.
- Georgia. Report of the Joint Committee to Investigate State Housing Needs. Atlanta: Bureau of State Planning and Community Affairs, January 1970. pp. 22.

This report contains the findings and final recommendations of Georgia's Joint Committee to Investigate State Housing Needs to the 1970 session of the Legislature. The Committee narrowed the discussion of problems to three basic areas: 1. The condition of housing in Georgia is not adequate; 2. There are wide spread housing shortages throughout the state; 3. In Georgia there are no systematic ways for meeting future housing needs.

Illinois. Governor's Housing Conference Report. Springfield: Governor's Office of Human Resources, March 17, 1969. pp. 37.

The housing conference produced eighteen serious suggestions for new and improved approaches and unsolicited support for promoting low-moderate income housing.

Illinois. Guidelines for the Development of Housing Policies and Action Strategies. Springfield: Governor's Office of Human Resources, July 1970. pp. 17.

These guidelines were intended to aid planning agencies and planning consulting firms in the development of the required housing element. They relate to the overall process involved in carrying out the housing element -- and the development of housing policies and action strategies.

6

Illinois. State of Illinois Initial Housing Element. Springfield:
Governor's Office of Human Resources, September 1969. pp. 19.

This report is in fulfillment of the initial housing element requirement and was prepared in accordance with the guidelines established by the Department of Housing and Urban Development -- which are summarized as the headings for each section of the paper.

- Illinois. State of Illinois Standard Specifications for Facilities for the Handicapped. Springfield: Department of General Services, 1969. pp. 37.
- Indiana. A Forecast of the Demand for, and Supply of, Housing in the Indianapolis Region -- 1970-1985. Indianapolis: Department of Commerce, Division of Planning, November 1970. pp. 122.

This report is the first of a series concerned with projecting the supply and demand for housing in each of Indiana's fourteen designated economic regions. This economic model bases its projections mainly on the number of units by class size of expenditure.

Indiana. State Housing Element Study Design. Indianapolis: Department of Commerce, Division of Planning, September 1969. pp. 34.

This document presents an overview of Indiana's housing problems, previous housing activities, identifies the state's role and proposes a three year work program.

Kansas. <u>Initial Housing Element</u>. Topeka: Department of Economic Development, February 1970. pp. 41.

This report presents the basis upon which the total work program for Kansas has been designed for the preparation of a statewide comprehensive housing development policies plan. It has examined in general terms the principal problem which currently exists in the housing field and the major obstacles to its solution. It considers the fundamental purposes of Operation Breakthrough and the appropriate relationship of Breakthrough to the overall housing development plan.

Hassachusetts. Community and Environmental Development: Governmental Roles and Responsibilities, A Summary. Boston: Department of Community Affairs, n.d. pp. 5.

In the preparation of this report, the Department focused its attention on one central issue: Governmental institutions - their roles and responsibilities. There is an existing problem with governmental institutions, both in terms of public confidence and the capacity of these institutions to respond to public needs.



7

Massachusetts. Housing, an Open Systems Approach for Massachusetts. Boston: Department of Community Affairs, 1969. pp. 23.

To solve the housing problem, a means is needed to rationalize the entire building process. This study states that systems analysis has been successfully applied in other fields. The open systems approach is a way of increasing the efficiency of the building process through comprehensive management.

Massachusetts. Housing for Massachusetts: A Proposed State Housing
Policy and Action Plan, A Summary. Boston: Department of
Community Affairs, n.d. pp. 4.

In its research leading to this first report, the Department has focused on two primary issues: the housing production process and governmental roles and responsibilities.

Massachusetts. Housing in Massachusetts, A Selected Bibliography.

Boston: Department of Community Affairs, November 1969. pp. 51.

This is a selected bibliography; a compilation including the more pertinent publications on housing over the past several years, as well as a fair sampling of project reports and other studies which are of direct interest to Massachusetts and localities within Massachusetts.

Massachusetts. Massachusetts Zoning Reform Bill. Boston: Department of Community Affairs, 1909. pp. 36.

This bill was intended to help to expand and improve the regional distribution of housing for low-moderate income families and individuals by allowing a limited suspension of existing local regulations which are inconsistent with such construction.

Massachusetts. Modernizing Land Use Regulations, A Summary. Boston: Department of Community Affairs, n.d. pp. 3.

Such problems as exist with zoning -- and there are many serious ones -- stem not from a lack of local codes, but primarily from inadequacies either in the Enabling Act or in the way in which codes are administered. Furthermore, for such codes to be really effective, substantial investments must be made in training technical assistance for local zoning administrators.

Massachusetts. Recodifications of the Housing and Urban Renewal Laws of Massachusetts. Boston: Department of Community Affairs, 1969.

This recodification is the result of eight legislative efforts by concerned citizens and the Department of Community Affairs. It provides for the continuation of existing state aided housing programs and the basis for greater development of new housing and community development programs.

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Massachusetts. Report Relative to the Development, Administration and Enforcement of Building Codes, A Summary. Boston: Department of Community Affairs, 1970. pp. 4.

Formulating and evaluating modern codes which can accommodate innovative construction techniques is a major undertaking. This report is a detailed summary with recommendations deemed essential for the development of an effective statewide building code program.

Massachusetts. Report Relative to the Development, Administration and Enforcement of Housing Codes, A Summary. Boston: Department of Community Affairs, n.d. pp. 2.

This report uses as its basic premise the need to preserve existing residential structures and to assure the proper maintenance of all such structures, both old and new in order to prevent the spread of blight and curb the need for costly slum clearance programs.

Michigan. Michigan State Housing Conditions and Trends. Lansing: Office of Planning Coordination, January 1970. pp. 96.

The size and scope of housing condition and need in Michigan was determined in this report. The basic objective was twofold - to measure the physical condition of housing and to measure the extent of housing need. This was done by a carefully selected sample of housing in Michigan.

Michigan. Report of the Michigan Commission on Housing Law Revision.

Lansing: Mishigan Commission on Housing Law Revision, December 1969. pp. 96.

The Commission was established to make legislative recommendations concerning the amendment of the present Michigan Housing Law. Accompanying this report are two recommended pieces of legislation, one a State Housing Law and the other a State Construction Code Act.

Mississippi. Federal-State Programs and Mississippi Statutes on Housing. Jackson: Office of the Governor, 1970.

Compilation of federal programs and Hississippi statutes on housing that includes the following: 1. Mississippi Code. 2. Appalachian Regional Commission Statutes. 3. Department of Agriculture Programs. 4. Department of Housing and Urban Development Programs. 5. Department of Interior Programs. 6. Veteran's Administration Programs.

New Hampshire. New Hampshire's Housing Crisis. Concord: Office of State Planning, November 1969.

Conference proceedings, sponsored by Cooperative Extension Service, U.H.A., the Department of Resources and Economic Development in cooperation with State Technical Services.



New Hampshire. New Hampshire State-Wide Housing Study - Initial Housing Element. Concord: Office of State Planning, April 1970.

Prepared for the state by Macio Systems, Inc. The preparation of this report was financed in part from a Comprehensive Planning Assistance Grant from the U.S. Department of Housing and Urban Development.

New Jersey. New Jersey Laws Affecting Housing Sponsors. Trenton: Department of Community Affairs, 1967. pp. 126.

This report contains basic laws of interest to prospective sponsors of low and moderate cost housing in New Jersey. For convenience, a digest and a reference to other relevant legislation is included.

New Jersey. A Special Message by Governor William T. Cahill to the Legislature -- A Blueprint for Housing in New Jersey. Trenton: December 1970. pp. 20.

This report is a special message by William T. Cahill, Governor of New Jersey to the Legislature, decribing the problems, causes and possible solutions of the housing crisis in the state of New Jersey particularly in the field of low and middle income homes. This document is based on many conferences with persons involved with the public and private aspects of housing.

New York. Excerpts from the Private Housing Finance Law and Selected Relevant Statutes. New York: Division of Housing and Community Renewal and Housing Finance Agency, July 1, 1964. pp. 98.

This compilation represents an informal reprint of provisions relating to publicly-assisted private enterprise housing formerly contained in the Public Housing Law. It is issued for informational purposes only, and is not intended as an official statement of law.

New York. 1963 Housing Legislation in New York State. New York: Department of Public Affairs, 1963. pp. 97.

This report summarizes the work of the New York State Committee on Housing and Urban Development in connection with the 1963 session of the New York State Legislature. Its purpose is to serve as a guide in future sessions, since year to year a very large proportion of the housing bills introduced are identical in purpose and, more often than not, even in form.

New York. New York State Housing Finance Agency 1969 Annual Report.
New York: New York State Housing Finance Agency, 1969. pp. 48.

This report reviews the activities in the area of housing in New York State in 1969. These basically include:

1. Development and initiation of housing projects;

2. Supervision and regulation of all housing programs and projects within the state.

New York. New York State Urban Development Acts of 1968. Albany, New York: Urban Development Corporation, June 1968. pp. 106.

This act established a public benefit corporation to undertake large-scale development projects (residential, industrial, commercial and urban renewal projects and educational, recreational and other civic facilities). It enlists the participation of private enterprise.

- New York. Programs for People. New York: Division of Housing and Community Renewal, April 1, 1967/March 31, 1968. pp. 34.
- New York. In Search of Housing. New York: New York State Commission against Discrimination, March 1960. pp. 52.

Since 1945, when the Law against Discrimination was enacted, substantial gains have been made. Yet discrimination in housing persists. This is a study of the experiences of Negro professional and technical personnel in finding homes in keeping with the needs of their families and appropriate to their occupational and educational status.

North Carolina. Factors in North Carolina Building and Housing Standards. Raleigh, North Carolina: State Planning Division, April 1970. pp. 28.

The purpose of this study on building and housing standards in North Carolina is to examine the existing building and housing codes within the area. This analysis is structured from a series of sample interviews with city officials, county officials and county health directors across the state.

North Carolina. Statement by Governor Robert W. Scott. North Carolina Prepares to Meet its Housing Needs. Raleigh, North Carolina: September 1969. pp. 35.

The first step towards solving North Carolina's housing problem was the creation of the North Carolina Housing Corporation in 1969. This document contains the proposal and actual legislation, House Bill 1019.

North Carolina. Planning for Progress. Raleigh, North Carolina: Planning Task Force, Summer 1969.

This report is a specific proposal recommending that the General Assembly of North Carolina create and establish, through the appropriate legislation, the North Carolina Housing enactment of Corporation. The Corporation would provide financing for preconstruction costs, land development mortgages, construction loans, and mortgage loans.



North Carolina. Toward Good Housing for all North Carolinians. Raleigh,
North Carolina: State Planning Task Force, 1968. pp. 95.

This is the final report of the initial phase of North Carolina's experimental housing program. In substance it highlights the following areas: the existing housing situation, the existing state housing effort, a review of other statewide housing and housing-related activities.

Ohio. Population and Housing in Ohio. Columbus, Ohio: Development Department, June, 1968. pp. 103.

The purpose of this report is to present a summary of the characteristics of population and housing in Ohio. The bulk of the information contained in the report is derived from U.S. Census publications. The method of analysis used includes comparisons between the geographical areas of Ohio, the East North Central Region (Ohio, Indiana, Illinois, Wisconsin and Michigan) and the United States for each dimension under consideration, and the comparisons of changes in the various characteristics of each dimension over time.

- Ohio. Substandard Housing and Report of the Committee to Study Substandard Housing. Columbus, Ohio: Legislative Service Commission, 1969.

 pp. 79.
- Oregon. <u>Initial Housing Element.</u> Salem, Oregon: Office of the Governor, n.d. pp. 10.

This study identifies housing problems, obstacles and previous and future planning and implementing actions in Oregon.

Pennsylvania. Better Housing: A Social Priority for Pennsylvania. 3 volumes. Harrisburg, Pennsylvania: Governor's Housing Task Force, 1969. pp. 18.

The content of this is threefold. The portion surveys the housing problems across the commonwealth and specifies the areas requiring more substantial and long-range changes. The second develops a set of short-range action proposals. The third focuses attention on the overall housing industry and its problems.

Pennsylvania. Citizens United Renewal Enterprises, inc. Providence, Rhode Island: Department of Community Affairs, March 1970. pp. 13.

Citizens United Renewal Enterprises, Inc. (Cure) is a statewide nonprofit housing development corporation headquartered in Providence, Rhode Island. It was established to work with citizens groups throughout the state to assist in the development of new housing and the rehabilitation of substandard existing housing for low and moderate income families.

Rhode Island. Federally Assisted Housing Programs in Rhode Island.

Providence, Rhode Island: Department of Community Affairs,

June 1, 1970. pp. 13.

This is an inventory of major programs utilized in Rhode Island up to the date of this report. Brief explanations are included of programs inventoried and other programs of use to non-profit and limited profit sponsors.

Rhode Island. Housing in Rhode Island - the Next Five Years. Providence, Rhode Island: Department of Community Affairs, May 1970. pp. 33.

Project Cornerstone, Rhode Island's comprehensive state housing study, represents the focus for the activity and involvement of the Department of Community Affairs in housing and related areas. It is both a policy commitment and a program for action.

Rhode Island. An Inventory and Review of the Residential Construction Industry in Rhode Island. Providence, Rhode Island: Department of Community Affairs, November 1, 1969. pp. 8.

The information compiled in this report represents the results of a survey of the membership of the Home Builders' Association of Rhode Island. The purpose of this study was to collect information on the builders and developers of housing, to be considered as general indicators of present trends in the housing industry.

Rhode Island. Market Aggregation and Operation Breakthrough. Providence, Rhode Island: Department of Community Affairs, June 17, 1970. pp. 11.

This is a text of a presentation by Mr. Jack Betz, Director of Market Aggregation, Office of Research and Technology (Breakthrough), U.S. Department of Housing and Urban Development. Mr. Betz was the principle speaker at the conference "Housing for Rhode Island - A Commitment to Build" sponsored by the Department of Community Affairs on June 17, 1970.

Rhode Island. Non-profit Housing Associations in Rhode Island. Providence, Rhode Island: Department of Community Affairs, October 1, 1970. pp. 9.

This report is a compilation of Rhode Island non-profit housing associations.

Rhode Island. Operation Breakthrough in Rhode Island. Providence, Rhode Island: Department of Community Affairs, September, 1970. pp. 6.

The Rhode Island Department of Community Affairs has a priority commitment to the implementation of a coordinated effort to launch an effective, working program in support of Operation Breakthrough. This report briefly describes the objectives and programs designed for Rhode Island which will support Operation Breakthrough as well as the conventional housing industry in the state.



South Carolina. Housing Program Design: An Initial Housing Element. Columbia, South Carolina: Office of the Governor, State Planning and Grants Division, October 1969. pp. 39.

This initial housing element analyses the existing housing situation, housing problems and obstacles, housing activities of state government and state housing program for a projected five year period.

Vermont. Legislation pertaining to housing:

Act 270 of 1970 Municipal Housing Code

Act 271 of 1970 Housing and Community Affairs Department

Act 282 of 1967 Home Mortgage Credit Agency Act 285 of 1970 Home Mortgage Credit Agency

Act 332 of 1968 Housing Authorities

Vermont. Vermont Housing Plan Commission Preliminary Report to the Governor. Montpelier, Vermont: Vermont Housing Plan Commission, October 1969. pp. 18.

This report defines basic housing principles, and assumptions to be considered in the solution of Vermont's housing shortages. It, in effect, constitutes a preliminary policy statement of the commission.

Washington. Building Appraisal Manual. Olympia, Washington: Department of Revenue, 1968. pp. 145.

Washington. The Governor's Housing Task Force. Olympia, Washington: State Planning and Community Affairs Agency, December 1969. pp. 58.

The contents of this document represent the best efforts of a highly qualified and resourceful group of experts in all phases of the housing field to develop legislative guidelines designed to provide Washington State with a comprehensive housing program best suited to the needs and interests of its citizens.

Wisconson. Private Seasonal Housing. Madison: Department of Resource Development, 1966. pp. 42.

Private seasonal housing in Wisconsin is an important segment of the tourist-vacation industry of the state. This report is designed to throw more light on this activity and to indicate the trends which are evident relative to the future of private seasonal housing as a type of recreational opportunity.

Wisconsin. Urban Renewal Needs. Madison; Department of Resource Development, 1967. pp. 103.

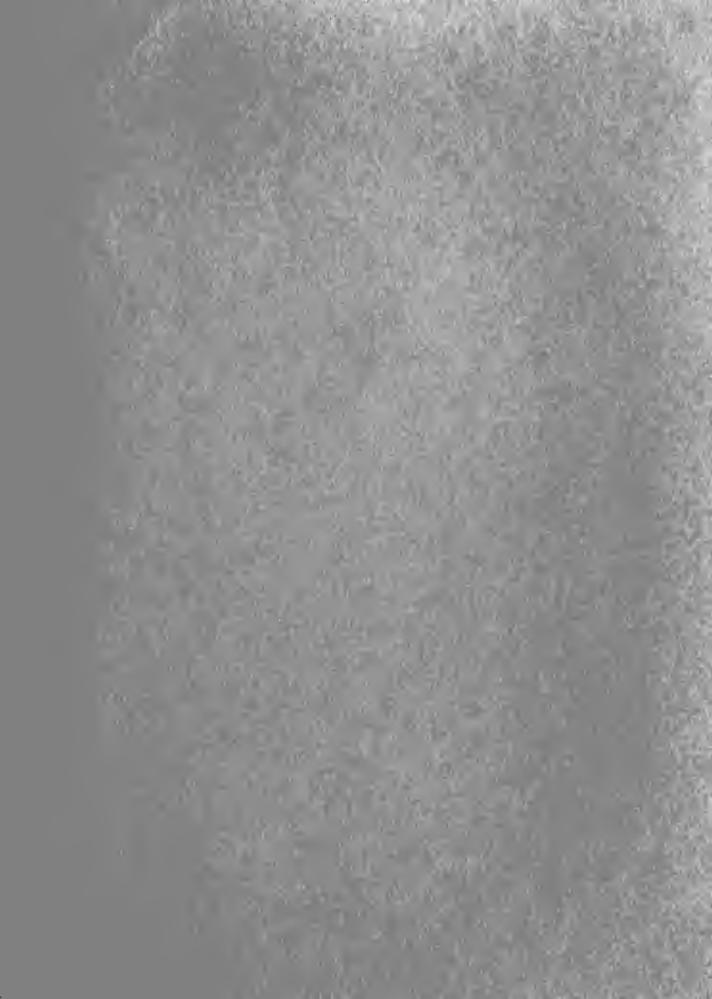
> The renewal problems evident in Visconsin may be grouped under two broad headings. 1. those problems requiring remedial or corrective measures; and 2. those which can best be dealt with on a preventive basis.

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